### Envision San Jose 2040 General Plan Four-Year Review



Planning Commission November 16, 2016

### Background

#### Four-Year Review of the General Plan

- Evaluate achievement of key goals
  - Planned growth and J/ER ratio
  - Urban Village implementation
  - Environmental indicators (GHG)
  - Affordable Housing
- Make "mid-course adjustments"
- Reconvene Envision SJ 2040 Task Force

# Background

City Council approved scope of work	May 2015
Task Force Meetings	November 2015 – April 2016
Environmental Review (Addendum to EIR)	December 2015 – November 2016
Planning Commission and City Council Hearings	November/December 2016

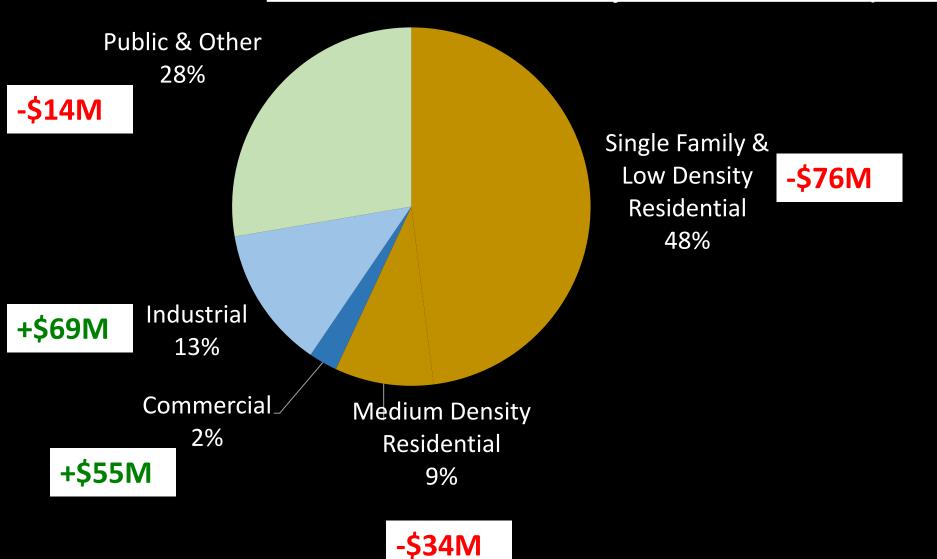
### Updated Fiscal Impact Study

#### Key Findings

- Residential land uses generally require more services than they provide directly in revenue
- Non-residential uses create tax base needed to balance funding for residential services
- Northern SJ generates largest net fiscal benefit
- New higher-density residential development (approx. 40+ du/ac.) generally generates positive fiscal impact

### **Updated Fiscal Impact Study**

San José's Land Uses by Area & Fiscal Impact

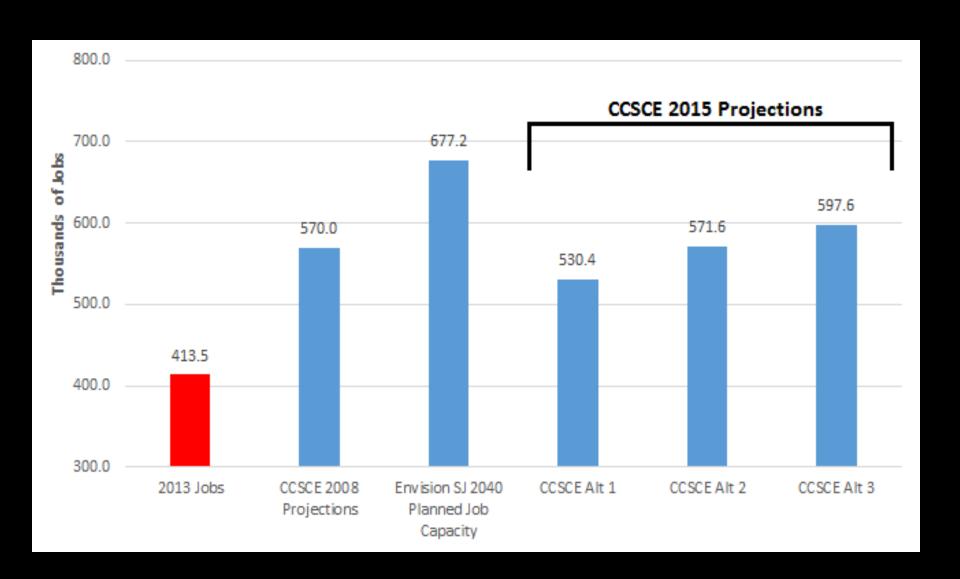


### Updated Jobs and Pop. Projections

### CCSCE Key Regional Assumptions and Findings

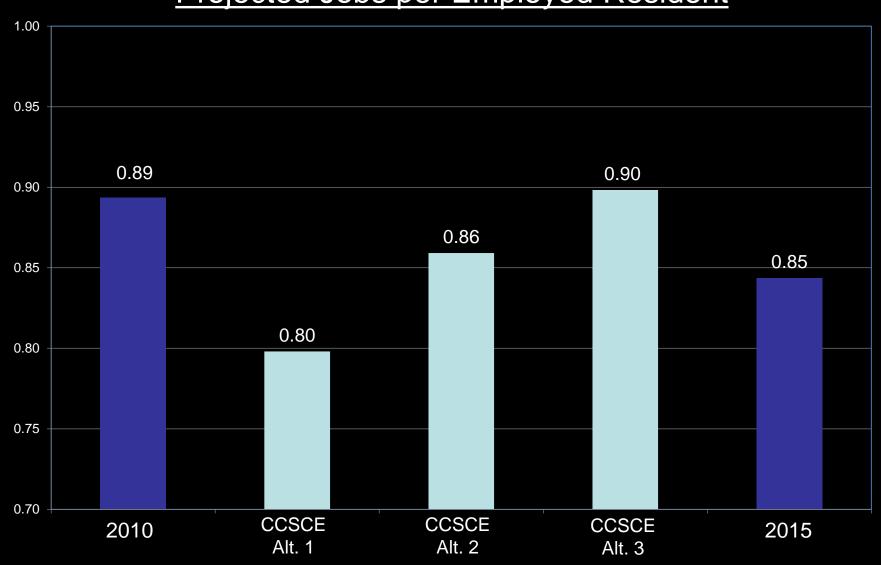
- Small regional job share increases in a few industries to 2025
  - Conservatively estimated no share increases after 2025
- Bay Area has high share of fast growing industries
  - Favorable industry composition pushes overall regional share up even when industry shares are constant
- In 2040 regional share of U.S. jobs projected slightly above 1990 and 2015 levels

### Updated Jobs and Pop. Projections



### Updated Jobs and Pop. Projections

#### Projected Jobs per Employed Resident



- Overview of recent employment growth and commercial, industrial, and retail market trends
- Project demand vs. existing supply of employment lands
- Urban Villages Market Assessment







#### Key Findings

- Projected demand for industrial exceeds vacant employment lands in City's core
- City has shortage of vacant land designated for projected office and retail
  - Significant portion of demand will be met through redevelopment

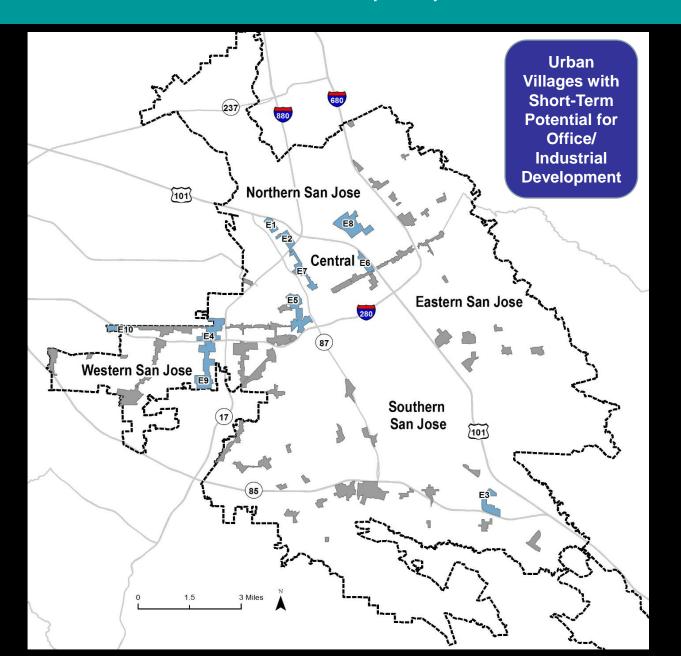


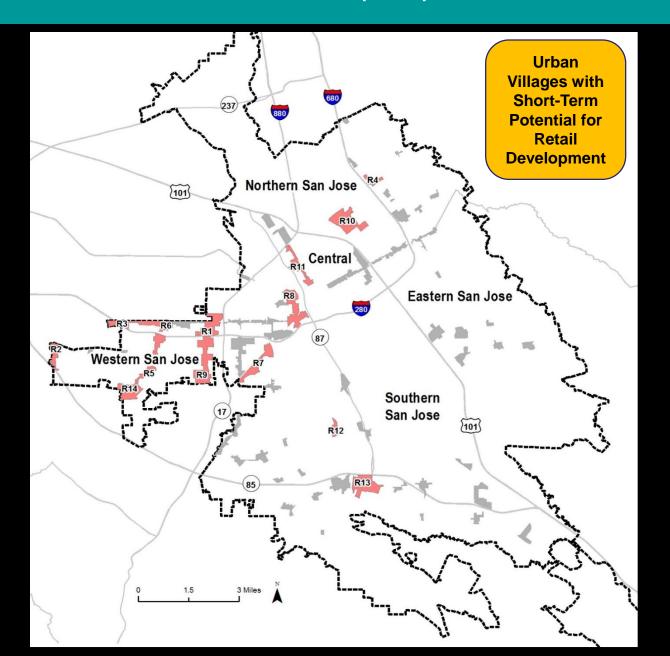
### Key Findings

- SJ becoming increasingly attractive for high tech and other office tenants
- City experiences retail sales leakage
- Southern San Jose may become more attractive for traditional industrial uses









# Planned Job Capacity

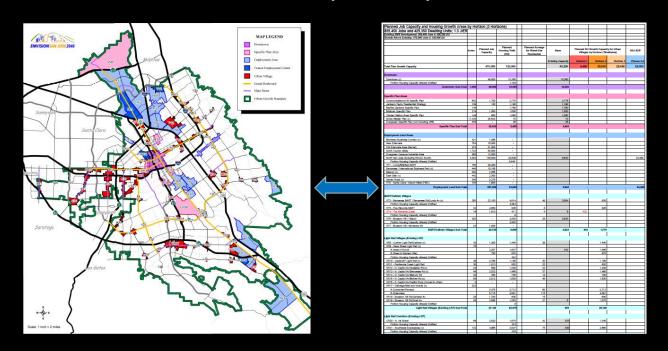
### Purpose of Adjusting Planned Job Capacity

- Address Urban Village implementation challenges
- Set more achievable planned jobs capacity per City Council direction
- Uphold goal of becoming a regional jobs center
- Maintain planned job capacity for a variety of future employment growth

# Planned Job Capacity

#### Recommendations

- Adjust Planned Job Capacity from 470K new jobs to 382K jobs (J/ER of 1.1)
- Adjustment of ~88K jobs
- Establish a short term (2025) J/ER Goal of 1 to 1



#### Planned Job Allocation

#### Considerations to Job Allocation Adjustments

- Consider data/findings from Market Overview and Employment Lands Analysis
- Consider current development trends
- Maintain employment capacity within Development Policy Areas (e.g., NSJ Development Policy)
- Maintain growth levels of Urban Villages in areas with major transit facilities

#### Planned Job Allocation

#### Recommendations

Growth Area	Existing Planned Job Capacity	Proposed Planned Job Capacity	Difference	Existing Planned Housing Yield	Proposed Planned Housing Yield	Difference
Downtown*	48,500	48,500	0	10,360	10,360	0
Specific Plan Areas	28,920	22,100	-6,820	8,480	8,480	0
Employment Land Areas	275,090	226,881	-48,209	33,420	33,420	0
Regional Transit Urban Villages	27,760	27,760	0	9,000	9,000	0
Local Transit Urban Villages	46,565	30,710	-15,855	35,496	35,496	0
Commercial Center Villages & Corridors	25,800	20,890	-4,910	13,984	13,984	0
Neighborhood Villages	13,740	3,400	-10,340	6,103	6,103	0
Other Identified Growth Areas	3,625	1,759	-1,866	3,157	3,157	0
TOTAL	470,000	382,000	-88,000	120,000	120,000	0

<sup>\* 10,000</sup> jobs and 4,000 housing units proposed to be shifted to Downtown as part of Downtown Strategy update process.

#### Plan Horizons

- Residential development in Urban Villages is phased in three Plan Horizons (currently in Horizon 1)
- City Council evaluates moving Urban Villages in future horizons into current Horizon during Four-Year Review
- Criteria to move to next Horizon:
  - Jobs/Housing balance
  - Fiscal Sustainability
  - Housing Supply
  - Infrastructure

#### Plan Horizons

#### **Recommendations**

- Stay in current Plan Horizon
- Move Berryessa BART Urban Village from Horizon 1 to Horizon 2



# Urban Village Strategy

#### Recommendations

- Adjust target for development of Urban Village Plans from 9 months to 1 year
- City Council should direct staff to prioritize future Urban Village planning efforts on Horizon 2 Light Rail Urban Villages



Five Wound Urban Village



Approved by the City Council on Nove

LITTLE PORTUGAL

URBAN VILLAGE PLAN



Approved by the City Council on November 19, 2013

### Water Supply

- Water supply assessments demonstrate there is enough water to serve planned growth
- Water retailers have met or exceeded mandatory water demand reductions
- No new policy recommendations related to Water Supply



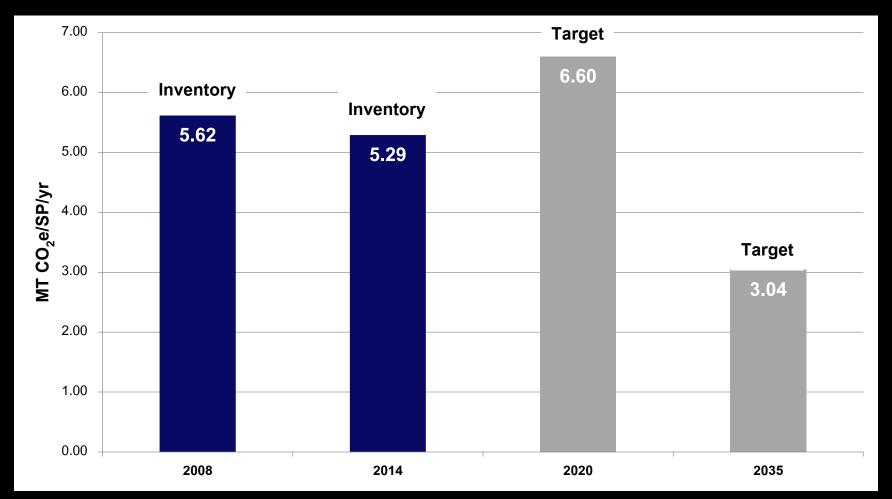




#### Greenhouse Gas Emissions Inventory Update

- GHG emissions have decreased by 2% community-wide since 2008
- Transportation emissions increased by 16% since 2008
- Energy emissions decreased by 33% due to cleaner electricity and energy efficiency programs
- City is on track to meet its and State's GHG emission reduction target for 2020

#### Inventory and Target Comparisons

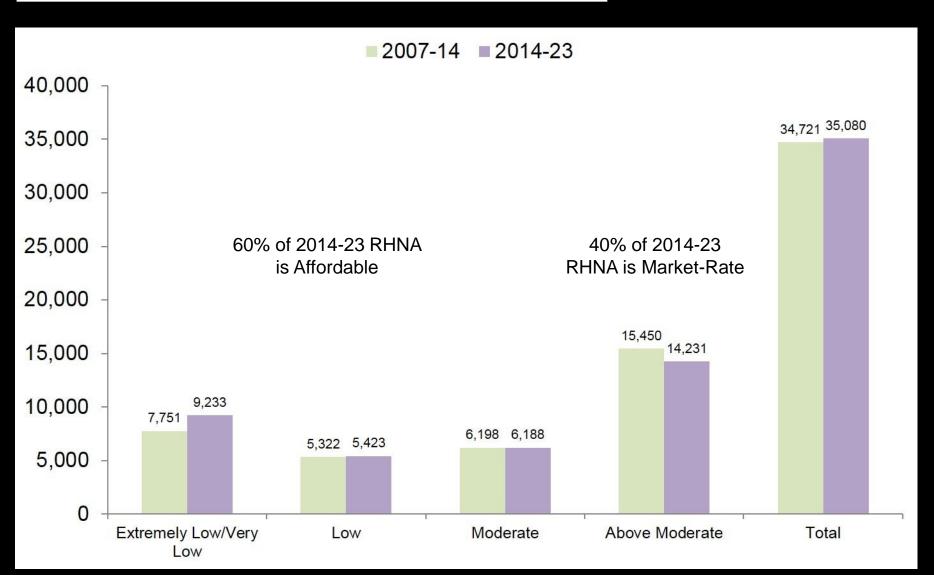


- Regulatory changes enacted by State in September 2016
  - Senate Bill 32 requires statewide GHG emissions to be reduced to 40% below 1990 level by 2030
  - CA Air Resources Control board updating State's Climate Change Scoping Plan to establish framework for achieving GHG emission reductions
- SB 32 will require City to update GHG Reduction Strategy

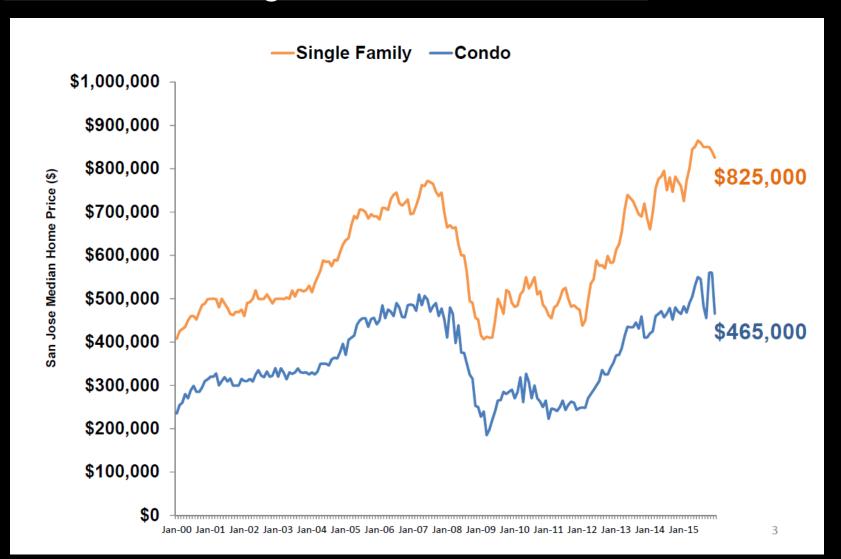
#### **Recommendations**

- Minor updates to General Plan GHG policies recommended
- Add Action Item to update GHG Reduction Strategy within two years of completion of updated State Climate Change Scoping Plan

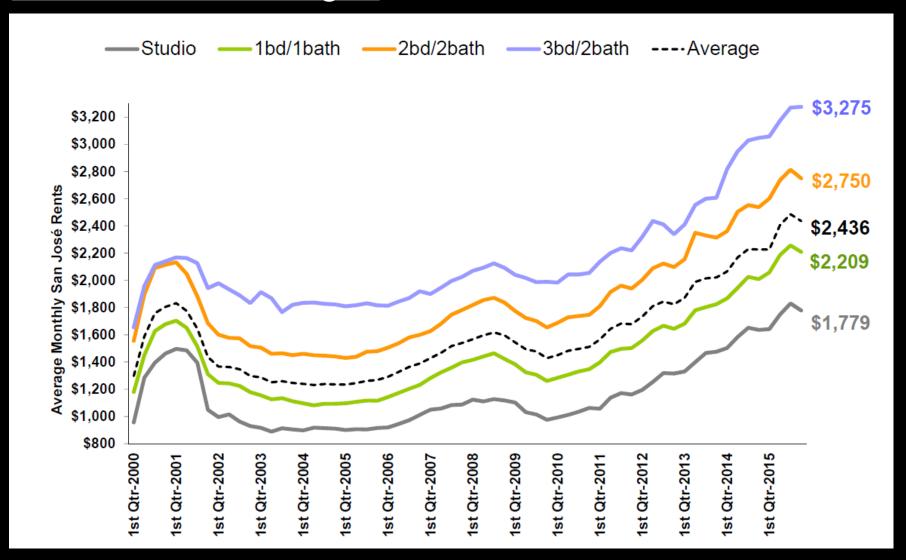
#### 2014-23 RHNA versus 2007-14 RHNA



#### For-sale housing costs have recovered



#### Rents at all time highs



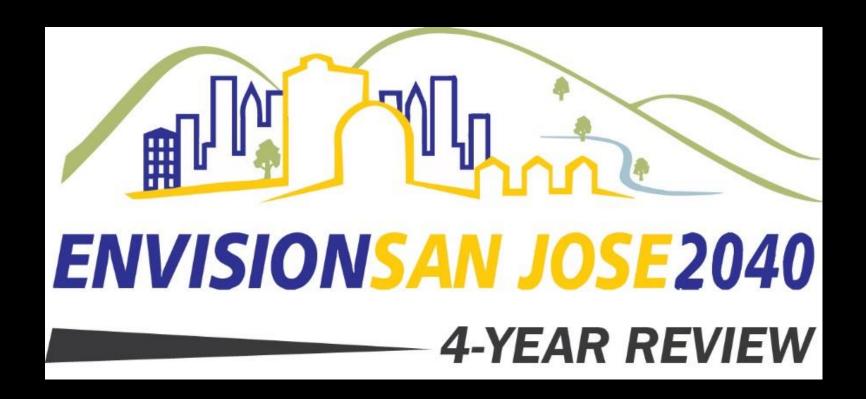
### Challenges to Providing Affordable Housing

- Dissolution of Redevelopment Agency
- Reduced State funding sources
- Reductions in federal housing programs
- Price of land in San José and construction costs
- Continued market demand for urban, walkable, transit-oriented communities

#### **Recommendations**

- Establish an area-wide goal for Urban Village Plans that ≥ 25% of units built would be affordable
- 100% affordable housing projects can proceed within an Urban Village ahead of a Growth Horizon or approved Village Plan
- 100% affordable housing projects allowed on commercially designated vacant or underutilized sites
   ≤ 1.5 acres outside of existing Growth Areas
- Identify, assess, and implement potential tools, policies, and programs to prevent or mitigate displacement of low-income residents

#### Questions



Planning Commission November 16, 2016

# Staff Recommendation Updates

- Reallocate 10K jobs & 4K units to Downtown as part of the DT Strategy process consistent with Task Force and staff recommendation
- Reduce planned job capacity in North Coyote by 15K jobs instead of 30K jobs
- Reallocate 3,000 additional jobs to Valley Fair/Santana Row Urban Village
- Reallocate 1,000 planned jobs to Race Street Light Rail Urban Village from Meridian/Parkmoor "Former Village"

#### Recommendations: Job and Housing Allocation

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